

Message Text

LIMITED OFFICIAL USE

PAGE 01 SAN SA 04042 01 OF 02 081819Z
ACTION ARA-14

INFO OCT-01 ISO-00 MMO-01 SS-15 SP-02 PER-01 ABF-01
/035 W

-----001736 081917Z /50

R 081400Z AUG 78
FM AMEMBASSY SAN SALVADOR
TO SECSTATE WASHDC 9122

LIMITED OFFICIAL USE SECTION 1 OF 2 SAN SALVADOR 4042

STADIS////////////////////////////////

FOR DEPUTY ASSISTANT SECRETARY BUSHNELL

E.O. 11652: N/A
TAGS: AODE, AFSP, APER, ES
SUBJECT: MODE STAFF REDUCTIONS

REFS: (A) STATE 185023, (B) SAN SALVADOR 1453, (C) SAN
SALVADOR 3013, (D) 77 SAN SALVADOR 4419, (E) SAN
SALVADOR A-42, (F) SAN SALVADOR 3303

1. FIRST IN ANSWER TO PAR. 3, REF (A):

A. BOTH REFERENCES (B) AND (C) WERE CLEARED WITH AID
DIRECTOR. REF (C) WAS DRAFTED WITHOUT REFERENCE TO POSSIBLE
STAFF REDUCTIONS, AND GIVEN PROPOSED INCREASE IN PROGRAMS, WAS
WHAT WAS CONSIDERED REQUIRED FOR THOSE PROGRAMS, IN EFFECT
NO CHANGE IN OVERALL AMERICAN PERSONNEL REQUIREMENTS BUT
WITH SHIFTS IN IDI POSITIONS TO ALL DIRECT HIRE. IN REF (B),
WE TOOK THE POSITION THAT SHOULD A REDUCTION BE NECESSARY THE
IDI'S WERE LOWEST PRIORITY.

B. WE AGREE IN PRINCIPLE THAT A JUNIOR OFFICER
TRAINING PROGRAM IS THE "LIFEBLOOD" OF ANY INSTITUTION'S
LIMITED OFFICIAL USE

LIMITED OFFICIAL USE

PAGE 02 SAN SA 04042 01 OF 02 081819Z

"PROFESSIONAL WORK FORCE" AND A PROGRAM WITH SPECIAL
POSITIONS FOR THEIR TRAINING IS NICE TO HAVE. HOWEVER,
WHEN THE CRUNCH COMES THE IDI'S WILL HAVE TO BE THROWN
DIRECTLY INTO REGULAR POSITIONS, JUST AS HAS HAPPENED
SO OFTEN WITH JUNIOR FSO'S. THEY MUST THEN BE TRAINED
ON-THE-JOB WITH POSSIBLE MORE TIME FOR INDOCTRINATION
AND TRAINING IN WASHINGTON BEFORE GOING TO REGULAR JOBS

IN THE FIELD. IN THE FACE OF A DECISION TO REDUCE, IT WOULD BE ANOMALOUS TO ELIMINATE REGULAR POSITIONS AND LEAVE IDI'S.

C. AT THE TIME REF (D) WAS DEVELOPED, USAID/ES HAD A FY 77 GRANT/LOAN PROGRAM LEVEL OF \$4.0 MILLION, INCLUDING PL 480, AND AN AUTHORIZED STAFFING LEVEL OF 19 DIRECT HIRE AND FOUR IDI POSITIONS. GIVEN PROGRAM LEVELS AT THE TIME, WE BELIEVED THAT AID COULD SUSTAIN A LOSS OF TWO IDI POSITIONS UNDER 5 PER CENT CUT WITHOUT ADVERSELY AFFECTING PROGRAM EFFICIENCY.

D. IN THE INTERVENING PERIOD USAID HAS DEVELOPED THE BASIS AND RAPPORT TO CARRY OUT A MEANINGFUL SET OF HUMAN NEEDS ACTIVITIES WITH THE CURRENT GOVERNMENT. ACCORDINGLY, USAID, WITH MY ENDORESEMENT, SUBMITTED A BASIC HUMAN NEEDS PROGRAM IN ITS FY 1980 ABS TOTALLING \$25.4 MILLION FOR FY 79 AND \$39.6 MILLION FOR FY 80. AID, ALSO WITH MY ENDORSMENT, SUBMITTED A STAFFING PLAN CALLING FOR 20 DIRECT HIRE AND 3 IDI'S IN FY 78, 21 DIRECT HIRE AND 2 IDI'S IN FY 79, AND 23 DIRECT HIRE AND NO IDI'S IN FY 80 (IN ALL CASES A TOTAL OF 23 EXCLUDING PASA'S AND CONTRACT), WHICH I BELIEVE ARE REASONABLE PERSONNEL LEVELS TO SUPPORT THE PROGRAMS PROPOSED.

LIMITED OFFICIAL USE

LIMITED OFFICIAL USE

PAGE 03 SAN SA 04042 01 OF 02 081819Z

E. WHILE IT MAY BE UNREALISTIC GIVEN CURRENT CONGRESSIONAL MOODS AND LINGERING HUMAN RIGHTS QUESTIONS TO EXPECT THAT EL SALVADOR WILL RECEIVE THE LEVELS REQUESTED, THERE IS GOOD REASON TO BELIEVE EL SALVADOR WILL RECEIVE AT LEAST SOME SIGNIFICANT INCREASES IN ITS BILATERAL AID LEVELS OVER THE NEXT TWO YEARS. IF SO, THOUGH NO INCREASE IN AID PERSONNEL LEVELS HAS BEEN REQUESTED, NEITHER CAN REDUCTIONS BE MADE WITHOUT ADVERSELY AFFECTED THE PROGRAM. IF PROGRAMS ARE NOT INCREASED, WE SHOULD THEN SERIOUSLY CONSIDER WHAT FURTHER CUTS CAN BE MADE.

F. IN ADDITION TO CHANGES IN PROGRAM PLANNING, AID'S THREE IDI'S HAVE JUST COME ON BOARD, AND ANY REDUCTION IN IDI POSITIONS WOULD BE UNFORTUNATE COMING WITHIN A VERY SHORT TIME AFTER THEIR ARRIVAL. CUTTING THESE POSITIONS, THEREFORE, NOT ONLY WOULD INVOLVE DISPLACEMENT OF PEOPLE, BUT WOULD DENY AID TRAINED PROFESSIONAL EXPERTISE TWO YEAR'S HENCE WHEN THESE IDI'S WOULD BE READY TO ASSUME REGULAR PROFESSIONAL LEVEL RESPONSIBILITIES.

LIMITED OFFICIAL USE

NNN

LIMITED OFFICIAL USE

PAGE 01 SAN SA 04042 02 OF 02 081812Z
ACTION ARA-14

INFO OCT-01 ISO-00 MMO-01 SS-15 SP-02 PER-01 ABF-01
/035 W

-----001623 081917Z /50

R 081400Z AUG 78
FM AMEMBASSY SAN SALVADOR
TO SECSTATE WASHDC 9123

LIMITED OFFICIAL USE SECTION 2 OF 2 SAN SALVADOR 4042

STADIS////////////////////////////////////

FOR DEPUTY ASSISTANT SECRETARY BUSHNELL

G. BASED ON THE ABOVE CONSIDERATIONS, MY FIRST PREFERENCE, THEREFORE, WOULD BE THAT AID NOT SUSTAIN CUTS LOWER THAN ITS CURRENT AUTHORIZED STRENGTH OF 23 (21 DIRECT HIRE AND 2 IDI'S FOR FY 79). IF IT IS NOT POSSIBLE TO SUSTAIN THESE LEVELS, MY SECOND PREFERENCE WOULD BE TO CUT ONLY ONE IDI POSITION. OF COURSE, THE OTHER ALTERNATIVE IS TO CUT THE TWO IDI POSITIONS, SPECIFICALLY THOSE IN AGRICULTURE AND IN HEALTH ADMINISTRATION (THE ASSISTANCE GENERAL DEVELOPMENT OFFICER IDI POSITION HAVING BEEN SHIFTED SINCE REF (D) WAS SENT).

2. LOOKING AT THE OVERALL U.S. GOVERNMENT PICTURE HERE, WE POINT OUT THAT THE EMBASSY HAS ALREADY TAKEN OR CONTEMPLATES REDUCTIONS THROUGH THE FY 78-79 TIME FRAME, AS FOLLOWS:

STATE - BUDGET AND FISCAL OFFICER (DEPARTURE SCHEDULED IN SEPTEMBER)

LIMITED OFFICIAL USE

LIMITED OFFICIAL USE

PAGE 02 SAN SA 04042 02 OF 02 081812Z

PEACE CORPS - REGIONAL MEDICAL OFFICER (INCUMBENT
ALREADY DEPARTED)

AGRICULTURE - INSECTS AFFECTING MAN, TWO OFFICERS,
ONE OF THESE POSITIONS TO BE ELIMINATED
SEPT. 30 AND THE SECOND APRIL-JUNE
1979, WITH TERMINATION OF THE STERILE
MALE MOSQUITO PROGRAM.

MILITARY GROUP-DURING 1978, TWO OFFICERS
DROPPED WITH INCREASE OF ONE CIVILIAN, OR NET LOSS OF ONE.

WITH A TOTAL AMERICAN COMPLEMENT OF 88 AT THE BEGINNING OF
FY 79, INCLUDING ALL AID CONTRACT PERSONNEL, THIS
EXCEEDS THE SUPPOSEDLY DESIRE 5 PERCENT CUT.
REDUCTION OF ONE AID IDI WOULD RESULT IN SLIGHTLY LESS
THAN A 7 PERCENT CUT OVERALL, AND TWO IDI'S WOULD BE
AN 8 PER CENT CUT.

5. THIS BRINGS UP AGAIN THE QUESTION OF FURTHER STATE
DEPARTMENT CUTS, SPECIFICALLY THE POSSIBILITY OF
ELIMINATION OF THE ECONOMIC SECTION SECRETARY (SEE
REF F). WE WISH AGAIN TO EMPHASIZE THE NEED TO KEEP
THAT POSITION. IN THIS CONNECTION, WE URGE REVIEW OF
OUR GORM SUBMISSION (REF E), WHICH, EVEN AT REDUCTION
OF 90 PER CENT, WOULD RECOMMEND RETENTION OF ALL
EMBASSY SECRETARIAL POSITIONS. WITH THE CONTINUED
SECURITY THREAT AND THE DEMANDS FOR INTENSE HUMAN
RIGHTS AND OTHER POLITICAL REPORTING, THERE IS SIMPLY
NO WAY TO HAVE THE OTHER SECRETARIES CARRY THE BURDEN
OF THE ECONOMIC SECTION, INDIVIDUALLY OR COLLECTIVELY.
THE ALTERNATIVE WOULD BE CONSIDERABLE REDUCTION IN
OUTPUT OF BOTH THE ECONOMIC AND POLITICAL SECTIONS,
LIMITED OFFICIAL USE

LIMITED OFFICIAL USE

PAGE 03 SAN SA 04042 02 OF 02 081812Z

AND FAILURE TO COMPLY WITH ESSENTIAL REPORTING
REQUIREMENTS. THE SITUATION IN EL SALVADOR HAS
CHANGED DRASTICALLY SINCE EARLIER MODE ESTIMATE OF
LAST YEAR AND SINCE THE JUNE 1977 FOREIGN SERVICE
INSPECTION. IT SHOULD BE KEPT IN MIND ALSO THAT
AN INCREASED AID PROGRAM, SHOULD SUCH MATERIALIZE,
INCREASES THE DEMANDS ON THE STATE DEPARTMENT
CONTINGENT, ESPECIALLY THE ECONOMIC AND ADMINISTRATIVE
SECTIONS, WHICH CANNOT AND SHOULD NOT BE REDUCED AS
OTHER AGENCIES INCREASE PROGRAMS AND DO NOT REDUCE
PERSONNEL.

DEVINE

LIMITED OFFICIAL USE

NNN

Message Attributes

Automatic Decaptioning: Z
Capture Date: 01 jan 1994
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: n/a
Control Number: n/a
Copy: SINGLE
Draft Date: 08 aug 1978
Decaption Date: 20 Mar 2014
Decaption Note: 25 YEAR REVIEW
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 20 Mar 2014
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1978SANS04042
Document Source: CORE
Document Unique ID: 00
Drafter: n/a
Enclosure: n/a
Executive Order: N/A
Errors: N/A
Expiration:
Film Number: D780324-0745
Format: TEL
From: SAN SALVADOR
Handling Restrictions:
Image Path:
ISecure: 1
Legacy Key: link1978/newtext/t19780887/aaaacuyy.tel
Line Count: 222
Litigation Code IDs:
Litigation Codes:
Litigation History:
Locator: TEXT ON-LINE, ON MICROFILM
Message ID: 8f1c0467-c288-dd11-92da-001cc4696bcc
Office: ACTION ARA
Original Classification: LIMITED OFFICIAL USE
Original Handling Restrictions: STADIS
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 5
Previous Channel Indicators: n/a
Previous Classification: LIMITED OFFICIAL USE
Previous Handling Restrictions: STADIS
Reference: 78 STATE 185023, 78 SAN SALVADOR 1453
Retention: 0
Review Action: RELEASED, APPROVED
Review Content Flags:
Review Date: 05 may 2005
Review Event:
Review Exemptions: n/a
Review Media Identifier:
Review Release Date: N/A
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
SAS ID: 1803899
Secure: OPEN
Status: NATIVE
Subject: MODE STAFF REDUCTIONS
TAGS: AODE, AFSP, APER, ES
To: STATE
Type: TE
vdkgvwkey: odhc://SAS/SAS.dbo.SAS_Docs/8f1c0467-c288-dd11-92da-001cc4696bcc
Review Markings:
Sheryl P. Walter
Declassified/Released
US Department of State
EO Systematic Review
20 Mar 2014
Markings: Sheryl P. Walter Declassified/Released US Department of State EO Systematic Review 20 Mar 2014